

Message Text

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ACTION SS-25

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C O N F I D E N T I A L NICOSIA 0168

EXDIS

E.O. 11652: GDS
TAGS: PFOR, CY, TU, UN
SUBJECT: CYPRUS: THE "THREE WISE MEN" APPROACH

REFS (A) USUN 85 (NOTAL); (B) NICOSIA 0139

1. SUMMARY: TO COMPLETE THE FILE FROM NICOSIA IN ANTICIPATION OF SECRETARY-DESIGNATE'S MEETING WITH CLERIDES, THERE IS TRANSMITTED BELOW THE TEXT OF A NEW PROCEDURAL APPROACH TO CYPRUS NEGOTIATION ELABORATED BY DUTCH AMBASSADOR JORISSEN WITH FRG PROFESSOR HORST EHMKE (PARA 6 REF B). APPROACH PROVIDES FOR (A) DISPATCH OF FACT-FINDING MISSION BY NEW U.S. ADMINISTRATION, (B) UNSYG'S APPOINTMENT OF "THREE WISE MEN" AND THREE LEGAL EXPERTS TO DEVELOP PROPOSALS, FOLLOWED BY (C) CONVENING A NEW NEGOTIATION UNDER UNSYG. EHMKE DISCUSSED THIS APPROACH WITH MAKARIOS AND DENKTASH; JORISSEN WITH CLERIDES AND UNSGY SPECIAL REPRESENTATIVE DE CUELLAR. WE UNDERSTAND ALL REACTIONS WERE CAREFULLY NON-COMMITTAL. MAKARIOS WAS EVIDENTLY THE MOST CONFIDENTIAL

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PROSITIVE; CLERIDES, DE CUELLAR AND DENKTASH, IN CONVERSATIONS WITH US, HAVE ALL BEEN NEGATIVE: CLERIDES BECAUSE HE THINKS MAKARIOS WILL USE THIS APPROACH TO AVOID NEGOTIATION, DE CUELLAR BECAUSE IT SEEMS UNWIELDY AND WOULD NEGATE HIS ROLE, DENKTASH BECAUSE HE DIS-TRUSTED WHAT HE CONSTRUED AS EHMKE'S PARTISIAN ATTITUDES. JORISSEN SAYS HE HAS GIVEN COPIES ONLY TO EHMKE,

DE CUELLAR, BRITISH HIGH COMMISSION, AND THIS EMBASSY.

2. BEGIN TEXT:

IN CONSIDERING THE QUESTION OF THE POSSIBLE COMPOSITION OF A COMMITTEE TO PREPARE SPECIFIC PROPOSALS FOR THE FUTURE OF CYPRUS, WHICH COULD SERVE AS A BASIS FOR A CONFERENCE CHAIRED BY THE SECRETARY GENERAL, THE FOLLOWING POINTS AROSE:

A. TO BE OF VALUE, THESE PROPOSALS WOULD HAVE TO BE BASED ON THE PRESENT POSITION OF ANKARA AND ATHENS GOVERNMENTS, PARTICULARLY ON THAT OF TURKEY, WHERE MOST OF THE UNCERTAINTIES LIE.

B. IF THE CARTER ADMINISTRATION IS INDEED SENDING A FACTFINDING MISSION THEN ITS RECOMMENDATIONS MIGHT WELL SERVE AS A POINT DE DEPART.

C. IT WOULD THEN SEEM BEST THAT THE U.S. AND THE NINE SUGGEST TO THE SECRETARY GENERAL THE APPOINTMENT OF THREE WISE MEN TO ADVISE HIM ON THE CYPRUS PROBLEM.

D. THE THREE WISE MEN MIGHT RESPECTIVELY BE AMERICAN, GERMAN AND FRENCH, NOT AT PRESENT HOLDING A PUBLIC FUNCTION, BUT WITH CLOSE LINKS TO GOVERNMENT.

E. THEY SHOULD BE OF THE CALIBRE OF ELLSWORTH BUNKER OR MALCOLM MACDONALD AND AS SUCH ACCEPTABLE TO ALL
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PARTIES CONCERNED AND HAVING FULL ACCESS TO THEN, FOR EXAMPLE GEORGE BALL, PLEVEN AND EHMKE.

F. THE THREE WISE MEN SHOULD ALSO DRAW ON THE EXPERTISE AVAILABLE IN THE FOREIGN OFFICE AND STATE DEPARTMENT AND IN THE SPECIAL COMMITTEE OF THE NINE, WHICH HAVE BEEN MOST INTIMATELY INVOLVED IN NEGOTIATIONS OVER THE YEARS. THERE IS AN ADDED ADVANTAGE THAT BRITAIN HAS ASSUMED THE PRESIDENCY OF THE NINE AND THAT THE F.O. COULD COORDINATE.

G. AS FAR AS CONSTITUTIONAL MATTERS ARE CONCERNED, A SUBCOMMITTEE OF INTERNATIONAL LAWYERS MIGHT BE CONSTITUTED WITH, FOR EXAMPLE, EXPERTS FROM TURKEY, GREECE AND A THIRD COUNTRY, RESP. ALDIKACTI, DEKLERIS AND DONNER, EUROPEAN COURT OF JUSTICE.

H. THE REPORT OR "BLUEPRINT" OF THE WISE MEN AND CONSTITUTIONAL COMMITTEE COULD THEN FORM A PRACTICAL

BASIS OF NEGOTIATIONS CONDUCTED UNDER THE CHAIRMANSHIP
OF SECRETARY GENERAL WALDHEIM.

I. THE ABOVE MIGHT WELL FIT IN WITH THE SCENARIO NOW
BEING DEVELOPED BY THE SECRETARY GENERAL AND AMBASSADOR
PEREZ DE CUELLAR. END TEXT.
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